Between plurality and proportionality: an analysis of vote transfer systems

by

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CEWP 6/2015
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March 6, 2015

Abstract

The paper considers a general model of electoral systems combining district-based elections with a compensatory mechanism in order to implement any outcome between strictly majoritarian and purely proportional seat allocation. It contains vote transfer and allows for the application of three different correction formulas. Analysis in a two-party system shows that a trade-off exists for the dominant party between the expected seat share and the chance of obtaining majority. Vote transfer rules are also investigated by focusing on the possibility of manipulation.

The model is applied to the 2014 Hungarian parliamentary election. Hypothetical results reveal that the vote transfer rule cannot be evaluated in itself, only together with the share of constituency seats. With an appropriate choice of the latter, the three mechanisms can be made functionally equivalent.

Keywords: Electoral systems, mixed-member systems, vote transfer, two-party system, Hungary

JEL classification number: D72

1 Introduction

Mixed-member electoral systems combine direct election of representatives with the aim of a proportional (or, at least more proportional) seat allocation. In this category, most of the attention is devoted to mixed-member proportional (MMP) electoral systems (Shugart and Wattenberg 2001), while vote transfer systems – applied in Hungary (from 1990) and Italy (from 1993 to 2005) – receive much less consideration. However, they have two advantages over common MMP rules: it seems to be more simple and intuitive (for example, there is no need for overhang seats) as well as immune to some kind of strategic manipulation.

* We are grateful to Daniel Bochsler and Attila Tasnádi for their comments and suggestions.
The research was supported by OTKA grant K 111797.
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such as tactical voting (vote-splitting) (Bochsler 2014). Hungary has used vote transfer system over seven national elections but no such party strategies have emerged.

We have another motivation to scrutinize different vote transfer formulas. Hungarian electoral rules were fundamentally rewritten in 2012. Vote transfer mechanism remained an essential part of the system but their calculation was modified, so an empirical comparison on the results of the 2014 election is worth to consider. Similar hypothetical scenarios have been investigated by Ortona et al. (2008), for example.

Vote transfer systems implement seat allocation in two tiers. One part of mandates are allocated in single-member constituencies under majority (first-past-the-post) rule, while compensatory seats serve for reaching proportionality. Votes cast for candidates who failed to become elected may not be wasted as transferred to the second tier. Theoretically, this system is able to deliver a proportional seat allocation, however, it depends not only on the weight of the second tier but on the behavior of parties and voters (Bochsler 2014). It may occur that the same electoral rule results in an over-representation of large parties in some situations, but leads to an over-representation of small parties in other cases.

Thus vote transfer systems are usually not wholly proportional in practice. We think it is not necessarily against the intention of the makers of electoral rules: they rather want to create a parliament without too fragmented party structure (a potential failure of truly proportional systems), and, at the same time, avoid the domination of majority.

This paper examines vote transfer systems which lead to a seat allocation between pure proportional and strictly majoritarian electoral systems from a formal, theoretical perspective. The transition between these two extremities is governed by the ratio of compensatory mandates. A similar model is provided by Bochsler (2014) but it assess the proportionality of positive vote transfer systems and do not deal with the study of different vote transfer formulas.

The paper is structured as follows. Section 2 presents our model, and Section 3 discusses its properties in a two-party system. Since there is no chance to derive robust results in the case of more complicated party structure, Section 4 compares the formal model with the Hungarian electoral system, and Section 5 plugs the results of 2014 Hungarian parliamentary election into the model in order to derive alternative outcomes. Finally, Section 6 summarizes the main findings in three observations.

## 2 The model

The main features of our model are as follows:

- It is a mixed-member electoral system with single-member constituencies and list seats. All voter has only one vote. All local candidates are associated with a party. Voters are identified by their party vote.

- In single-member constituencies the candidate of the party with most votes wins (first past the post, winner-take-all). Districts have an equal size.

- List seats are allocated according to the proportional rule. The model is continuous, there is no need for special apportionment rules.

1 Another interpretation can be that there are two votes on separate ballots for each voter. However, it leads to the emergence of vote-splitting.
Allocation of list seats is based on the aggregated number of votes for each party’s candidates plus optional correction votes from single-member constituencies in order to mitigate the effects of the majority rule. Three different transfer formulas are investigated:

a) Direct vote transfer (DVT): there are no correction votes;
b) Positive vote transfer (PVT): losing candidates of parties in constituencies add these votes to their own list votes;
c) Negative vote transfer (NVT): votes that are not 'used' in constituencies are added to list votes, i.e. not only the votes for losing candidates but the votes of the winning candidate minus the votes of the second candidate.

Constituencies and list seats can be combined by an arbitrary ratio. Share of constituency seats is \( \alpha \in [0, 1] \).

There exists no threshold for the parties to pass in order to be eligible for list seats.

Example 1 illustrates this electoral system.

**Example 1.** Let two parties (A and B) and two districts be in the country with the following vote distribution:

<table>
<thead>
<tr>
<th></th>
<th>Party A</th>
<th>Party B</th>
</tr>
</thead>
<tbody>
<tr>
<td>Constituency 1</td>
<td>65%</td>
<td>35%</td>
</tr>
<tr>
<td>Constituency 2</td>
<td>45%</td>
<td>55%</td>
</tr>
<tr>
<td>National</td>
<td>55%</td>
<td>45%</td>
</tr>
</tbody>
</table>

Note that national support for the parties is the average of their vote share in the constituencies since districts have the same number of voters. Each party has won one direct mandate, party A has obtained Constituency 1 and party B has gained Constituency 2.

Let \( \alpha = 0.6 \). Then seat allocation according to the three transfer formulas is as follows:

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2 Direct refers to the feature that votes are converted into list votes without correction. Positive and negative vote transfer are more common expressions used by Bochsler (2014), among others.
<table>
<thead>
<tr>
<th>Method</th>
<th>Mandate share</th>
<th>Party A</th>
<th>Party B</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Constituencies</td>
<td>50%</td>
<td>50%</td>
</tr>
<tr>
<td></td>
<td>List – direct</td>
<td>55%</td>
<td>45%</td>
</tr>
<tr>
<td></td>
<td>List – normalized</td>
<td>55%</td>
<td>45%</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>52%</td>
<td>48%</td>
</tr>
<tr>
<td>DVT</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Constituencies</td>
<td>50%</td>
<td>50%</td>
</tr>
<tr>
<td></td>
<td>List – direct</td>
<td>55%</td>
<td>45%</td>
</tr>
<tr>
<td></td>
<td>List – losing votes</td>
<td>$0.5 \times 45% = 22.5%$</td>
<td>$0.5 \times 35% = 17.5%$</td>
</tr>
<tr>
<td></td>
<td>List – normalized</td>
<td>$77.5%/140% \approx 55.36%$</td>
<td>$62.5%/140% \approx 44.64%$</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>$\approx 52.14%$</td>
<td>$\approx 47.86%$</td>
</tr>
<tr>
<td>PVT</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Constituencies</td>
<td>50%</td>
<td>50%</td>
</tr>
<tr>
<td></td>
<td>List – direct</td>
<td>55%</td>
<td>45%</td>
</tr>
<tr>
<td></td>
<td>List – losing votes</td>
<td>$0.5 \times 45% = 22.5%$</td>
<td>$0.5 \times 35% = 17.5%$</td>
</tr>
<tr>
<td></td>
<td>List – winning votes</td>
<td>$0.5 \times (65% - 35%) = 15%$</td>
<td>$0.5 \times (55% - 45%) = 5%$</td>
</tr>
<tr>
<td></td>
<td>List – normalized</td>
<td>$92.5%/160% = 57.8125%$</td>
<td>$67.5%/160% = 42.1875%$</td>
</tr>
<tr>
<td></td>
<td>Total</td>
<td>$53.125%$</td>
<td>$46.875%$</td>
</tr>
</tbody>
</table>

Calculation of list votes may require some comments. In the case of DVT, it is simply the number of votes across all constituencies. In the case of PVT, some correction (indirect) votes are added to this pool, namely, votes in districts that do not win a seat, which is $0.5 \times 35\%$ for party $B$ in constituency 1 and $0.5 \times 45\%$ for party $A$ in constituency 2 as both districts contain the half of all voters. Thus the total number of list votes exceeds the number of voters, so they should be normalized. In the case of NVT, calculation of correction votes is more complicated since all ‘unused’ votes count. For example, it is $0.5 \times 35\%$ for party $B$ (the loser) and $0.5 \times (65\% - 35\%)$ for party $A$ (the winner) in Constituency 1.

Constituency and normalized list vote shares are aggregated as a weighted sum governed by parameter $\alpha$. For instance, party $b$ obtains $0.6 \times 50\% + 0.4 \times 42.1875\% = 46.875\%$ of mandates under NVT.

Note that party $A$ benefits from a smaller $\alpha$ in all cases since it is under-represented in the share of constituencies won. List votes somewhat adjust this disproportion and approximate to the national share of votes. DVT, PVT and NVT gradually increase the role of aggregated votes, i.e. the ratio of parliamentary seats is closer to 55% : 45%. However, their complexity also rises: in DVT, list votes are not influenced by the distribution of votes among the constituencies; in PVT, list votes depend on the number of losing votes, that is, which party has won; and in NVT, list votes are affected by both the winner and the second party.

### 3 Study of the model

This section investigates the model in the case of two parties $A$ and $B$, and discusses the possibility to generalize the results as well as the potential of different electoral strategies.

#### 3.1 Analytical results

Let the vote share of party $A$ be fixed at $x \in (0, 5; 1]$. Therefore it will be called to the dominant party and the other party $B$ is called to the inferior party. The result is
deterministic if $\alpha = 0$. However, voters of party $A$ may be distributed arbitrarily among the constituencies. In two extreme cases the outcome can be derived mathematically.

The first is when party $A$ has the opportunity to gerrymander district boundaries. Since it has more than 50% of votes at the national level, all constituencies will be won by party $A$. List votes are as follows:

<table>
<thead>
<tr>
<th></th>
<th>Party $A$</th>
<th>Party $B$</th>
</tr>
</thead>
<tbody>
<tr>
<td>Direct</td>
<td>$x$</td>
<td>$1-x$</td>
</tr>
<tr>
<td>Losing votes</td>
<td>0</td>
<td>$1-x$</td>
</tr>
<tr>
<td>Winning votes</td>
<td>$x - (1-x) = 2x - 1$</td>
<td>0</td>
</tr>
</tbody>
</table>

List normalized (DVT) | $x$ | $1-x$ |
List normalized (PVT)  | $x/(2-x)$ | $(2-2x)/(2-x)$ |
List normalized (NVT)  | $(3x-1)/(1+x)$ | $(2-2x)/(1+x)$ |

It implies the following result.

**Proposition 1.** Consider a two-party system where the dominant party has a gerrymandering power. The dominant party’s preference order is DVT $\succ$ NVT $\succ$ PVT. DVT and NVT are always more favorable for the dominant party than a proportional rule, while PVT is better if the ratio of constituency seats is at least the half of its vote share.

**Proof.** Note that

$$x \geq \frac{x}{1 + (1-x)} = \frac{x}{2-x} \quad \text{and} \quad \frac{3x-1}{1+x} = \frac{x + (2x-1)}{(2-x) + (2x-1)} > \frac{x}{2-x},$$

so DVT and NVT are more favorable for party $A$ than PVT. Moreover,

$$x \geq \frac{3x-1}{1+x} \iff (x-1)^2 \geq 0,$$

hence party $A$ has the preference order DVT $\succeq$ NVT $\succ$ PVT with a strict relation if $x < 1$.

According to DVT, $\alpha + (1-\alpha)x \geq x$. By applying PVT:

$$\alpha + (1-\alpha)\frac{x}{2-x} \geq x \iff x^2 - (1 + 2\alpha)x + 2\alpha \geq 0 \iff [x \geq 1 \quad \text{or} \quad x \leq 2\alpha].$$

It means that the share of constituency seats should be at least the half of party $A$’s vote share to provide that it benefits from the system compared to the proportional rule. By applying NVT:

$$\alpha + (1-\alpha)\frac{3x+1}{1+x} \geq x \iff 0 \geq x^2 - (2-2\alpha)x + (1-2\alpha) \iff 1 \geq x \geq -2\alpha.$$

NVT is always more favorable for party $A$ than a proportional rule.

The second extremity is when party $B$ has the power to draw district boundaries in order to win them marginally. Then the ratio of constituencies won is $2(1-x)$ as party $A$ has fewer voters in each of them than party $B$. List votes are as follows:
<table>
<thead>
<tr>
<th></th>
<th>Party $A$</th>
<th>Party $B$</th>
</tr>
</thead>
<tbody>
<tr>
<td>Direct</td>
<td>$x$</td>
<td>$1 - x$</td>
</tr>
<tr>
<td>Losing votes</td>
<td>$1 - x$</td>
<td>0</td>
</tr>
<tr>
<td>Winning votes</td>
<td>$x - (1 - x) = 2x - 1$</td>
<td>0</td>
</tr>
<tr>
<td>List normalized (DVT)</td>
<td>$x$</td>
<td>$1 - x$</td>
</tr>
<tr>
<td>List normalized (PVT)</td>
<td>$1/(2 - x)$</td>
<td>$(1 - x)/(2 - x)$</td>
</tr>
<tr>
<td>List normalized (NVT)</td>
<td>$2x/(1 + x)$</td>
<td>$(1 - x)/(1 + x)$</td>
</tr>
</tbody>
</table>

It implies the following result, analogous to Proposition 1.

**Proposition 2.** Consider a two-party system where the inferior party has a gerrymandering power. The dominant party’s preference order is $\text{NVT} \succ \text{PVT} \succ \text{DVT}$. $\text{DVT}$ is never more favorable for the dominant party than a proportional rule, while $\text{PVT}$ and $\text{NVT}$ are better only if the share of constituency seats is small (one-third is an upper limit).

**Proof.** Note that

$$x \leq \frac{x + (1 - x)}{1 + (1 - x)} = \frac{1}{2 - x} \leq \frac{1 + (2x - 1)}{2 - x + (2x - 1)} = \frac{2x}{1 + x},$$

so party $A$ has the preference order $\text{NVT} \succeq \text{PVT} \succeq \text{DVT}$ with a strict relation if $x < 1$.

According to DVT, $\alpha(2x - 1) + (1 - \alpha)x \leq x$ as $2x - 1 \leq x$. By applying PVT:

$$\alpha(2x - 1) + (1 - \alpha)\frac{1}{2 - x} \geq x \iff (1 - 2\alpha)x^2 - (2 - 5\alpha)x + (1 - 3\alpha) \geq 0 \iff$$

$$\iff \left[x \geq 1 \text{ or } x \leq \frac{1 - 3\alpha}{1 - 2\alpha}\right].$$

It means that

$$\alpha \leq \frac{1 - x}{3 - 2x} = \frac{1}{3} - \frac{x}{9 - 6x} \leq \frac{1}{3} - \frac{1/2}{9 - 3} = \frac{1}{4},$$

thus PVT is certainly not more favorable for party $A$ than a proportional rule if the share of constituency seats is at least 25%. By applying NVT:

$$\alpha(2x - 1) + (1 - \alpha)\frac{2x}{1 + x} \geq x \iff 0 \geq (1 - 2\alpha)x^2 - (1 - \alpha)x + \alpha \iff 1 \geq x \geq \frac{\alpha}{1 - 2\alpha}.$$

Hence NVT is more favorable for party $A$ than a proportional rule if $\alpha \leq 1/2$ and

$$\alpha \leq \frac{x}{1 + 2x} = \frac{1}{2} - \frac{1}{2 + 4x} \leq \frac{1}{2} - \frac{1}{2 + 4} = \frac{1}{3}.$$

**Remark 1.** Consider a two-party system where the inferior party has a gerrymandering power. The necessary condition for $\alpha$ to provide that the dominant party benefits from the system compared to the proportional rule is decreasing in $x$ for PVT (but never exceeds 1/4) and increasing for NVT (but never exceeds 1/3).
Figure 1: Seat-vote ratios, extreme cases

(a) $\alpha = 0.3$

(b) $\alpha = 0.6$
Analytical results are depicted on Figure 1 where the share of party A’s votes and seats are plotted in various scenarios according to some given $\alpha$. The curves represent the proportional share, and the six cases given by three transfer formulas and two gerrymandering parties. For example, PVT(A) means that party A draws the boundaries of constituencies and formula PVT is applied.

$\alpha = 0.3$ on Figure 1.a which is a relatively low value. If party A has a gerrymandering power, it’s preference order is DVT $\triangleright$ NVT $\triangleright$ PVT according to Proposition 1. PVT is worse than the proportional rule when $x > 0.6$. If the other party B has a gerrymandering power, party A has the preference order of NVT $\triangleright$ DVT $\triangleright$ DVT according to Proposition 2. NVT is better than the proportional rule when $x > 0.75$ despite the unfavorable constituency map. It can also be seen that NVT(B), then PVT(B), and finally, DVT(B) exceeds NVT(A) as $x$ becomes greater.

The curves are much closer to each other on Figure 1.a than on Figure 1.b with $\alpha = 0.6$. Here the picture is more clear: party A is over-represented if it has a gerrymandering power but under-represented if the other party draws district boundaries. Electoral systems used in practice are closer to Figure 1.b as single-member constituencies usually form the dominant part of the system.

### 3.2 Simulation results

In the general case, when no party gerrymanders district boundaries, there is no hope for analytical results even if there is only two parties as the number of constituencies won depend on the territorial distribution of votes. In order to get some insight we have carried out an investigation by simulations. It is assumed that there are 100 constituencies and $x$ (the vote share of party A) has a continuous uniform distribution governed by two parameters: the expected value $k$ and the length $2h$, that is, it has a minimum of $k - h$ and a maximum of $k + h$. We have made ten thousand runs in each simulation.

<table>
<thead>
<tr>
<th>Value of $k$</th>
<th>0.51</th>
<th>0.52</th>
<th>0.53</th>
<th>0.54</th>
<th>0.55</th>
</tr>
</thead>
<tbody>
<tr>
<td>Under DVT, PVT and NVT</td>
<td>7 762</td>
<td>9 344</td>
<td>9 890</td>
<td>9 980</td>
<td>9 999</td>
</tr>
<tr>
<td>Under DVT and PVT</td>
<td>3</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Under DVT and NVT</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Under PVT and NVT</td>
<td>111</td>
<td>104</td>
<td>28</td>
<td>10</td>
<td>0</td>
</tr>
<tr>
<td>Under DVT</td>
<td>1</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Under PVT</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
<tr>
<td>Under NVT</td>
<td>100</td>
<td>86</td>
<td>22</td>
<td>3</td>
<td>1</td>
</tr>
<tr>
<td>Under no transfer formulas</td>
<td>2 023</td>
<td>466</td>
<td>60</td>
<td>7</td>
<td>0</td>
</tr>
</tbody>
</table>

The case $\alpha = 0.5$ and $h = 0.15$ for various values of $k$ is detailed in Table 1. The columns show how many runs have resulted in a majority for (the dominating) party A according to all combination of the three vote transfer mechanisms (so their sum is ten thousand). PVT is not worth to consider since both DVT and NVT dominates it. NVT seems to be the best choice for party A, it leads to a win in significantly more cases than DVT. The reason is obvious: for a strong party with more than half of the votes in expected value, the list win is almost provided. However, local fluctuations may lead to a loss of some constituencies and in this way to a loss of the whole election. Then it should
happen despite a robust win in some constituencies, from which party $A$ can benefit if formula NVT is applied.

Figure 2: Comparison of DVT and NVT by simulation

(a) $\alpha = 0.5; \, h = 0.15$

(b) $\alpha = 0.5; \, h = 0.25$

(c) $\alpha = 0.7; \, h = 0.15$

(d) $\alpha = 0.7; \, h = 0.25$

One may think that the dominating party has still some incentives to raise the share of constituency seats in order to increase its majority. It is actually true as Figure 2 presents. Here the lines show the average vote share of the party $A$ in the simulation, while bars show the number of runs where DVT vs. NVT result in a majority contrary to the other formula (from the total ten thousand runs). In the terminology of Table 1, the latter means Under DVT and PVT plus Under DVT vs. Under PVT and NTV plus Under NVT.

On the basis of Figure 2, DVT always result in a larger majority ex ante, although NVT provides a win more often ex post. Difference between the averages declines by increasing the ratio of constituency seats ($\alpha$) as well as by a rise in variance ($h$). DVT is
better than NVT only in a few cases with respect to a majority. NVT clearly overcomes DVT especially if the expected value of party $A$’s vote share is only a bit above half but not too close to it.

It seems there exists a kind of trade-off between DVT and NVT: the first will probably give more seats to the dominating party but it endangers its majority. Therefore a risk-averse party prefers rule NVT to DVT. All results are robust with respect to the share of list seats, at least if the dominating party’s votes are distributed uniformly with an arbitrary variation among the constituencies.

3.3 Extension to more parties

In this case the vote shares of parties depend on their relative strength in each constituency and cannot be governed by just one parameter as for a two-party system. For example, it can occur that the third party $C$ has no chance to win a constituency, but it may also be a strong regional party which is a clear favorite in some districts. It makes the derivation of analytical results practically impossible. Simulations are difficult to carry out, too, since there should be introduced at least two independent random variables in each constituency and there can be found a lot of possibilities to determine their correlation. Therefore we leave this topic for future research.

3.4 Electoral strategies under different vote transfer formulas

All mixed electoral systems are subject to strategic behavior ([Bochsler and Bernauer, 2014]). We consider three possible ways of manipulation: party-splitting, vote transferring and stronghold-splitting.

Party-splitting refers to a paradox when large parties can gain by splitting their votes on several lists. It is a relevant issue in most mixed-member electoral systems since a party winning a number of constituencies is usually punished in the allocation of compensation seats. It does not emerge in our model because of voters have only one vote.

It leads to the second possible strategy, vote transferring. Then parties avoid to win a district mandate and transfer their votes to the proportional part of the system instead. Therefore it only pays out if the ‘price’ of compensatory mandates is smaller than at least one district mandate. It is not probable in our model until the share of list seats is high (small $\alpha$). In fact, its emergence requires that $\alpha < 0.5$ since the number of votes cast in each constituency is equal and the number of list votes cannot be smaller than their sum.

However, if the ex post (i.e. the number of votes cast count, not the number of registered voters) size of constituencies varies, it increases the probability of a successful vote-transfer strategy. It is more difficult under NVT than under PVT since the former results in more list votes. Moreover, DVT entirely excludes the exploitation of this strategy as there exists no possible gain from losing a district mandate.

The third strategy is stronghold-splitting: in a party stronghold, its candidate can win with a large margin over the second-largest party but excess votes does not count under PVT. So the party can obtain the mandate with fewer votes by presenting two candidates.

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3 It seems to be difficult not to win a district consciously. However, it can be regarded not as a deliberate strategy but a kind of monotonicity principle: it will be strange if a party gains by getting fewer votes.

4 An example can be seen in Section 3.1 where party $A$ with a gerrymandering power loses under PVT compared to the proportional rule if $\alpha < 1/2$. 

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one of them running on a ‘clone list’, that is, votes cast on its losing candidate are added to the list votes. The system cannot be manipulated under DVT and NVT in this way.

To conclude, vote transfer electoral systems perform well with respect to strategic manipulation. Split-ticket voting is impossible, stronghold-splitting occurs only in the case of PVT, and DVT is immune still to a vote-transfer strategy. Among the three formulas, DVT is the most robust, while PVT is the most vulnerable from the viewpoint of manipulation.

4 The model and Hungarian electoral system

Since the new Constitution of 2012 the electoral system of Hungary consists of two tiers. Each elector residing in the country casts two votes, one for an individual candidate and one for a party list. Voters having no domicile in Hungary may vote for a party list.

The candidate vote determines the allocation of 106 mandates from single-member districts in the first tier. Constituencies have a territorial base and approximately equal size with respect to the number of registered voters. They are won by the candidate who got the most votes.

Further 93 mandates are allocated among the parties with a national list in proportion to the votes cast for their list and the surplus votes according to the d’Hondt formula. Surplus votes comprise the votes cast for party candidates in the single-member constituencies who lost and the votes cast for party candidates in the single-member constituencies which have effectively not been needed to obtain seats (the difference in the number of votes between on the most successful and second candidates in a given constituency). There exists a 5% threshold in case of a party-list, 10% in case of two parties’ joint list, and 15% in case of a joint lists of three or more parties. A detailed description of the electoral rules can be found at [http://www.ipu.org/parline-e/reports/2141_B.htm](http://www.ipu.org/parline-e/reports/2141_B.htm).

It closely follows the model of Section 2, however, voters have two votes instead of one. We do not distinguished candidate and list votes in order to eliminate vote splitting. In fact, it is not frequent in Hungary as Table 2 illustrates by the data of 2014 parliamentary elections. Note that only inland list votes should be taken into account since citizens without domicile in the country do not vote in single-member districts. Larger parties get more, smaller parties get fewer votes in constituencies, however, the difference is not significant.

The share of constituency seats is \( \alpha = \frac{106}{199} \approx 53.27\% \). The new election law specifies the use of NVT in order to calculate list votes.

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5 Minorities are able to set a minority list and obtain the first mandate for only a quarter of the votes required for a ‘normal’ party mandate. One must to register as a member of national minority if wishes to vote for national minority lists. In that case, this voter is not allowed to vote for a party list. In the 2014 elections no national minorities get a parliamentary seat.

6 In the following, we call party lists registered for the 2014 election to parties, but some of them are essentially an alliance of parties.
Table 2: Aggregated result, 2014 Hungarian parliamentary election

<table>
<thead>
<tr>
<th>Party</th>
<th>Inland list votes (L)</th>
<th>Candidate votes (C)</th>
<th>Difference (1-C/L)</th>
</tr>
</thead>
<tbody>
<tr>
<td>FIDESZ-KDNP</td>
<td>2 142 142</td>
<td>2 165 342</td>
<td>-1.07%</td>
</tr>
<tr>
<td>MSZP-EGYÜTT-DK-PM-MLP</td>
<td>1 289 311</td>
<td>1 317 879</td>
<td>-2.17%</td>
</tr>
<tr>
<td>JOBBIK</td>
<td>1 017 550</td>
<td>1 000 637</td>
<td>1.69%</td>
</tr>
<tr>
<td>LMP</td>
<td>268 840</td>
<td>244 191</td>
<td>10.09%</td>
</tr>
</tbody>
</table>

5 Application to the 2014 Hungarian parliamentary election

The 2014 Hungarian parliamentary election took place on 6 April 2014 and so far it is the only election organized according to the new law approved in 2012.

In parliamentary elections between 1990 and 2010 a different system was applied, investigated by Benoit (2001) and Benoit and Schiemann (2001), among others. It was a much more complex system with three tiers. Briefly, there was 386 representatives from 176 single-member constituencies and 210 candidates from party lists (a maximum of 152 on territorial and a minimum of 58 on national party lists). It means $\alpha = 176/386 \approx 46\%$.

As each territorial list as well as the national list had its own divisor for converting votes into seats, this system suffered from the population paradox, namely, some parties might lose by getting more votes or by the opposition obtaining fewer votes (Tasnádi, 2008).

The electoral reform of 2012 has brought substantial changes including a redrawing of single-member constituencies and an essential simplification of the proportional tier of the system. A seemingly minor change was the modification of the calculation of surplus votes: in the elections between 1990 and 2010 only the votes in constituencies cast for party candidates who lost were transferred into list votes, corresponding to our formula PVT.

In the following hypothetical results will be derived on the basis of 2014 results. The focus is on two parameters changed by the electoral reform: the share of constituency seats ($\alpha$) and the formula applied for calculating surplus votes.

Party FIDESZ-KDNP has won 96 constituencies, while MSZP-EGYÜTT-DK-PM-MLP has obtained the remaining 10. Four parties have got more votes than the appropriate threshold for list votes, they are FIDESZ-KDNP, MSZP-EGYÜTT-DK-PM-MLP, JOBBIK and LMP. Number of votes for these party lists are given in Table 3 according to the three vote transfer formulas. The last column corresponds to the official result.

DVT does not contain any corrections. PVT favors JOBBIK and LMP, the parties which have not won any constituency. They almost double the number of effective votes (small differences are due to vote splitting). Contrarily, PVT is not a favorable procedure for FIDESZ-KDNP since it has few losing candidates. NVT is equivalent to PVT in the case of JOBBIK and LMP, adds some votes for MSZP-EGYÜTT-DK-PM-MLP but FIDESZ-KDNP benefits most from its use.

Parameter $\alpha$ can be varied even if the results in the constituencies and the votes cast is fixed as given in Table 3. We have chosen the number of list seats to be between 50 and 150, namely, 67.95% $\approx 106/156 \geq \alpha \geq 106/256 \approx 41.41\%$. The number of mandates for each party are presented on Figure 3.

FIDESZ-KDNP’s mandate share always exceed its vote share on party lists, while the other three parties are under-represented due to the constituency part of the system.
Figure 3: Mandate share of parties, 2014 Hungarian parliamentary election

(a) FIDESZ-KDNP

(b) MSZP-EGYÜTT-DK-PM-MLP
Table 3: Number of list votes, 2014 Hungarian parliamentary election

<table>
<thead>
<tr>
<th>Party</th>
<th>DVT</th>
<th>PVT</th>
<th>NVT</th>
</tr>
</thead>
<tbody>
<tr>
<td>FIDESZ-KDNP</td>
<td>2 264 780</td>
<td>2 440 963</td>
<td>3 205 661</td>
</tr>
<tr>
<td>MSZP-EGYÜTT-DK-PM-MLP</td>
<td>1 290 806</td>
<td>2 410 128</td>
<td>2 432 492</td>
</tr>
<tr>
<td>JOBBIK</td>
<td>1 020 476</td>
<td>2 021 113</td>
<td>2 021 113</td>
</tr>
<tr>
<td>LMP</td>
<td>269 414</td>
<td>513 605</td>
<td>513 605</td>
</tr>
</tbody>
</table>

Similarly, formula DVT is the best for FIDESZ-KDNP, PVT is the worst, and NVT means a kind of middle path between these extremities. Other parties preferences is given by PVT \(\succ\) NVT \(\succ\) DVT. In the case of the smallest party (LMP) there are some ties between the methods due to its few mandates. Indivisibility of parliamentary seats is also responsible for non-monotonicity of the curves: only FIDESZ-KDNP loses from increasing the role of list votes, however, the allocation of further list seats causes some fluctuation in the plots. It has a larger effect for smaller parties.

On Figure 3.a, the level of two-third majority is also drawn (by a horizontal dashdotted line) since some laws require this threshold to be accepted or modified. One can see that the change of transfer formula from PVT to NVT was a crucial step for the incumbent FIDESZ-KDNP to secure a two-third majority in the 2014 elections. According to PVT, it could be achieved only if the number of list seats do not exceed 75.

An interesting point is that the 93th list seat was allocated to FIDESZ-KDNP, with 92 list seats the alliance has exactly a two-third share. On the other side, the 94th list seat should be given to LMP, eliminating the two-third majority of FIDESZ-KDNP and increasing by 20% the number of mandates of LMP. It shows that, especially for small parties, a lot of randomness may influence whether a candidate gets a mandate or not.

Table 4 shows the number of mandates for each party under different vote transfer formulas if there are 93 list seats as specified by the election law. NVT gives approximately the average of DVT and PVT.

Table 4: Seat allocation with 93 list mandates, 2014 Hungarian parliamentary election

<table>
<thead>
<tr>
<th>Party</th>
<th>DVT</th>
<th>PVT</th>
<th>NVT</th>
</tr>
</thead>
<tbody>
<tr>
<td>FIDESZ-KDNP</td>
<td>140</td>
<td>127</td>
<td>133</td>
</tr>
<tr>
<td>MSZP-EGYÜTT-DK-PM-MLP</td>
<td>35</td>
<td>41</td>
<td>38</td>
</tr>
<tr>
<td>JOBBIK</td>
<td>19</td>
<td>25</td>
<td>23</td>
</tr>
<tr>
<td>LMP</td>
<td>5</td>
<td>6</td>
<td>5</td>
</tr>
</tbody>
</table>

Finally, we have examined what kind of trade-off exists between the correction mechanism and the share (number) of list seats. Difference of seat allocations is measured by the formula \(\sum_i (m_i - p_i)^2\) where \(m_i\) is the mandate share of party \(i\) according to the actual scenario and \(p_i\) is the mandate share of party \(i\) according to the true 2014 result.

The effects of the modified calculation of correction votes were highlighted by some commentators, see, for example, [http://igyirnankmi.blog.hu/2014/04/09/ketharmad_csak_a_gyozteskompenszacioval](http://igyirnankmi.blog.hu/2014/04/09/ketharmad_csak_a_gyozteskompenszacioval) and [http://ideaintezet.blog.hu/2014/04/13/dontott_a_toredek](http://ideaintezet.blog.hu/2014/04/13/dontott_a_toredek).

A kind of solution to seat’s indivisibility can be time-sharing, similarly to the stable roommates problem. We think it may be worth to introduce partial mandates, namely, a candidate gets a mandate only for one or two years. Naturally, it is impossible to swap parliamentary members too often but doubling or quadrupling of mandates still can significantly improve on this disproportion.
These differences are plotted on Figure 4. All methods have a unique global minimum, which is zero for NVT by definition. Every curve is similar to a parabola, however, a rise of list seats leads to a smaller discrepancy than a drop because of the fixed number of constituencies. Fluctuations are due to the indivisibility of parliamentary seats. In the case of 93 list seats, the difference of DVT and PVT to NVT is about the same.

Figure 4: Difference of seat allocations compared to the official procedure

Scenarios resulting in minimal difference are detailed in Table 5. Thus party structure remains almost unchanged if formula PVT is applied with 77 list seats or DVT is used with 122 list seats.

Table 5: Seat allocation in different scenarios, 2014 Hungarian parliamentary election

<table>
<thead>
<tr>
<th>Party</th>
<th>DVT</th>
<th>PVT</th>
<th>NVT</th>
<th>PVT</th>
</tr>
</thead>
<tbody>
<tr>
<td>FIDESZ-KDNP</td>
<td>153</td>
<td>122</td>
<td>133</td>
<td>138</td>
</tr>
<tr>
<td>MSZP-EGYÜTT-DK-PM-MLP</td>
<td>43</td>
<td>35</td>
<td>38</td>
<td>52</td>
</tr>
<tr>
<td>JOBBIK</td>
<td>26</td>
<td>21</td>
<td>23</td>
<td>35</td>
</tr>
<tr>
<td>LMP</td>
<td>6</td>
<td>5</td>
<td>5</td>
<td>8</td>
</tr>
</tbody>
</table>

Number of list seats 122 77 93 127
Number of mandates 228 183 199 233

The last column of Table 5 presents another scenario which is close to the electoral system between 1990 and 2010 with 233 mandates (106/233 ≈ 176/386) under the rule DVT. It leads to a parliament much moderately dominated by FIDESZ-KDNP since

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Note that it does not correspond to a hypothetical seat allocation under the former electoral law on
a substantial reduction of the ratio of constituency seats as well as the use of the vote transfer formula most favorable for small parties. It is worth to compare it to the variant with almost the same number of mandates (228) under DVT, which results in a seat allocation close to the official one.

6 Summary

A framework has been presented for an electoral system where any outcome between majoritarian and proportional rules is achievable. It is a vote transfer system incorporating single-member constituencies and a compensatory mechanism with three different methods, DVT, PVT and NVT for calculating list votes. Investigation of the model have led to some interesting theoretical and practical results.

In a two-party system there exists a trade-off between certain correction rules. The party with a majority of votes has an incentive to increase the share of constituency seats in order to secure a bigger majority. However, it is a risky strategy: if the distribution of votes among the districts is favorable for the other party, it may lead to a loss in the election. It is true according to simulations as well as to exact mathematical formulas derived in extreme scenarios when one party gerrymanders district boundaries. In order to mitigate this danger the dominant party has a tool, that is, to choose the vote transfer mechanism NVT.

Observation 1. In a two-party system NVT may be preferred over DVT by the dominant party due to an increased chance of obtaining majority despite the smaller expected vote share.

The three transfer rules vary considerably with respect to the potential for manipulation. NVT is more immune to strategic behavior than PVT, while it is practically impossible under DVT.

Observation 2. From a strict mathematical perspective, the simplest method DVT is preferred to use in order to avoid the possibility of strategic manipulation arising from mixing constituency and list votes.

Nevertheless, keep in mind that DVT immediately excludes to provide for a fully proportional outcome, which is possible under PVT and NVT, despite they (especially NVT) require a large number of compensation seats for it.

A scrutiny of 2014 Hungarian parliamentary election results reveals that the rule applied for the calculation of correction votes cannot be evaluated in itself, only together with the share of list seats in the system.

Observation 3. DVT, PVT and NVT can be made functionally equivalent with an appropriate choice of the share of constituency mandates.

It remains an open question whether Observation is true if there are parties with a strong regional but modest national presence, so they are able to win some constituencies despite a small share in national votes. It may be the case in some socially or ethnically divided countries such as Afghanistan, Canada, Great Britain or Ukraine.

While it is apparent that the incumbent party FIDESZ-KDNP has benefited in the 2014 parliamentary election from the change of transfer vote formula (NVT instead of the basis of 2014 results since there were other changes in the system.
PVT) by the Constitution of 2012, pure theory could not decide which rule is the best. It depends on social preferences whether the election system should be proportional or should create the conditions for a stable government.

References


